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**OFFICE OF THE DIRECTOR OF NATIONAL INTELLIGENCE  
INTELLIGENCE COMMUNITY POLICY MEMORANDUM  
NUMBER 2007-500-1**

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**SUBJECT: UNEVALUATED DOMESTIC THREAT TEARLINE REPORTS**

**A. AUTHORITY:** The National Security Act of 1947, as amended; Executive Order (EO) 12958, as amended; Classified National Security Information and other applicable provisions of law; the Intelligence Reform and Terrorism Prevention Act of 2004; EO 12333, as amended; United States (U.S.) Intelligence Activities; EO 13355, Strengthened Management of the Intelligence Community (IC); EO 13388, Further Strengthening the Sharing of Terrorism Information to Protect Americans; Presidential Memorandum, "Guidelines and Requirements in Support of the Information Sharing Environment," December 16, 2005, and other applicable provisions of law.

**B. PURPOSE:** This Intelligence Community Policy Memorandum (ICPM) establishes Director of National Intelligence (DNI) policy regarding unevaluated domestic threat tearline reporting in support of Presidential Information Sharing Guideline 2 - "Develop a Framework for Sharing of Information Between and Among Executive Departments and Agencies and State, Local, and Tribal Governments, Law Enforcement Agencies, and the Private Sector" and is consistent with Presidential direction in EO 13388 to produce terrorism information in a format that maximizes the dissemination to protect the territory, people, and interests of the U.S.

**C. APPLICABILITY:** This ICPM applies to the IC, as defined by the National Security Act of 1947, as amended and other departments or agencies that may be designated by the President, or designated jointly by the DNI and the head of the department or agency concerned, as an element of the IC. This policy applies to all intelligence disseminated by the IC Elements.

**D. POLICY:**

1. Effective immediately, IC Elements shall adhere to the following criteria for the issuance of unevaluated domestic threat tearline reports:

a. Produce unclassified versions of all classified reports involving threats to the U.S. homeland that identify a specific target, geographic location, or method of attack. These reports shall be consistent with statutory requirements to protect intelligence sources and methods.

b. All tearlines shall indicate the credibility of the source of the report as either "undetermined" or "potentially credible." Producers will use "undetermined" when information is insufficient to assess the credibility of the source. Producers will use "potentially credible" when the reporting agency has a basis for judging the source to be credible.

c. All available context information relating to information collection shall be included in the tearline report. This may include information on the source/sub-source's access to the information, reporting history, possible motivation, or other pertinent details.

d. All unsolicited tips (volunteer threat information) shall be assessed for credibility. If a report is produced based on these unsolicited tips, then the reporting agency shall provide detailed context and source assessment statements that clearly describe the problematic nature of this kind of threat reporting.

e. Continue to exclude all non-credible threats, including those based upon fabricated or circular information.

2. Reporting agencies shall notify recipients as soon as there are changes in the understanding of the source's credibility and context for any report issued with an unclassified tearline. Recipients include but are not limited to the National Counterterrorism Center, Department of Homeland Security, Department of Justice, the Federal Bureau of Investigation and the Department of Defense.

## **E. RESPONSIBILITIES:**

1. The IC's Information Sharing Executive shall:

a. Improve information sharing across the IC and with its customers by overseeing the development of further guidance, standards, and practices for tearline reporting; and

b. Coordinate plans and activities for implementing tearline processing within the Office of the DNI and with IC elements and customer organizations.

2. The Program Manager for the Information Sharing Environment (ISE) may leverage the tearline guidelines, standards and practices developed for the IC for broader use in the ISE to the extent applicable.

3. IC Elements shall:

a. Implement this policy within their organizations;

b. Assist the IC's Information Sharing Executive in meeting customer requirements related to this policy;

c. Include supporting goals, objectives, and measures in strategic and performance plans;

d. Ensure that the resources necessary to achieve these goals are included in programs and budgets; and

e. Ensure that their workforces receive the necessary tools and training to comply with this policy and any associated implementation guidance.

**F. EFFECTIVE DATE:** This ICPM becomes effective on the date of signature. The relevant contents of this policy will be incorporated into appropriate IC Policy.



Director of National Intelligence

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Date